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of Lt Gen Wheeler, 75/15

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SECTION ONE OF ELEVEN  
FOR ADM SHARP, INFO GEN WHEELER, LTG ROSSON, LTG WEYAND, LTG CUSHMAN,  
BG DESOBRY FROM AMB KOMER  
SUBJ: PACIFICATION IN SOUTH VIETNAM DURING OCTOBER 1967 (U)

1. (U) THIS REPORT IS THE NITH IN A SERIES OF MONTHLY ASSESSMENTS F PACIFICATION. IT IS BASED PON FIELDVREPORTING AND ANALYSIS DONE IN SAIGON.

2. (C) SUMMARY: PROGRESS CONTINUES TO BE MADE IN IMPLMENTING AND ADMINISTERING GVN/US PACIFICATION PROGRAMS, ALTHOUGH IN GENERAL THY REMAIN BHIND SCHEDULE IN RELATION TO THE 1967 GOALS AND NOT LIKELY T CATCH UP BY THE END OF THE YEAR. THERE WERE MODESTGAINS IN TERRITORIAL SECURITY BASED UPON THE LATEST RETURNS FROM THE HAMLET EVALUATION SYSTEM (HES). THE POPULATION UNER GVN CONTROL ROSE FROM 66PCT IN FEBRUARY TO 68PCT AT THE END OF OCTOBER. DURING THESMAE PERIOD, VC CONROL FELL FROM 19 TO 17.2PCT OF THE POPILATION.

A. PROGRESS CONTINUED IN THE ICEX PROGRAM, WHERE THE US MANAGEMENT STRUCTUE IS NOW ESTABLISHED N THE FOIR CORPS AREAS AND 44 PROVINCES. THE RELUCTANCE OF THE NATIONAL POLICE TO SUPPORT THE DOIIC CONCEPT IS GRADUALLY BEING OVERCOME. THERE WAS

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AN APPRECIABLE RISE IN ICEX-INSPIRED OPERATIONS AND NOTABLE RESULTS WERE OBTAINED. IN THE SIDE PROGRAM THE DECISION WAS MADE TO RAPIDLY DEVELOP A 10,000-MAN CIVIL DETAINEE CAMP ON CON SON ISLAND.

B. A REALLY ENCOURAGING NOTE IN PACIFICATION HAS BEEN THE STEADY IMPROVEMENT IN THE PERFORMANCE OF THE RD GROUPS. CADRES ARE WORKING ENTHUSIASTICALLY AND AT A RAPID PACE IN THEIR DRIVE TO COMPLETE THE 1967 PROGRAM BY 31 JANUARY. AT MONTH'S END, 149 PRIMARY RD HAMLETS (AP DOI MOI) HAD BEEN COMPLETED AND RD CADRE PAE 3 RUMSMA 2284 M C O N F I D E N T I A L NOFORN WERE WORKING IN A TOTAL OF 796 HAMLETS OF 1137 PROGRAMMED.

C. THE CHIEU HOI PROGRAM, A ONCE ASCENDANT STAR IN PACIFICATION, CONTINUED ITS DECLINE FOR THE FOURTH STRAIGHT MONTH. THE TOTAL NUMBER OF HOI CHANH, HOWEVER, IS STILL CONSIDERABLY AHEAD OF LAST YEAR.

D. IN OCTOBER, AS IN SEPTEMBER, THE NUMBER OF REFUGEES GENERATED WAS GREATER THAN THOSE RE-ESTABLISHED; THE INCREASE, HOWEVER, WAS CONSIDERABLY SMALLER THAN LAST MONTH'S. THE FORMATION OF THE MINISTRY OF SOCIAL WELFARE AND REFUGEES WHICH SUPERSEDES THE OLD SPECIAL COMMISSARIAT FOR REFUGEES, IN AN INDICATION OF THE GROWING AWARENESS ON THE PART OF THE GVN OF THE ACUTE PROBLEM OF RELIEF AND RESETTLEMENT OF OVER 700,000 REFUGEES.

E. THE POLICE PROGRAM CENTERED ON REORGANIZATION OF THE NATIONAL POLICE AND INCREASE IN SALARIES. BOTH ARE STEPS FORWARD IN THE PGLUKVVER, IT IS DOUBTFUL THAT THE SMALL PAY RAISE WILL CONTRIBUTE SIGNIFICANTLY TO THE POLICE BUILD-UP.

F. NEW LIFE DEVELOPMENT ACTIVITIES CONTINUED TO SHOW IMPROVEMENT AS EXPENDITURE OF THE MORD BUDGET INCREASED TO 58 PCT FROM 51PC THE PREVIOUS MONTH. NEW CONSTRUCTION UNDER THE RD PROGRAM HAS BEEN ACCELERATED AND THE CURRENT RATE ON CONSTRUCTION OF WAREHOUSES, CLASSROOMS AND MATERNITY/IS PENSARES PROMISES ACHIEVEMENT OF YEAR-END GOALS. MAINTENANCE OF LAND ROUTES OF COMMUNICATION IS RECEIVING PRIORITY ATTENTION IN VIEW OF HEIGHTENED VC INTERDICTION ATTEMPTS DURING OCTOBER. PLANS FINALIZED DURING THE MONTH CALL FOR A 20 PERCENT AUGMENTATION OF THE US PUBLIC WORKS STAFF, DEPLOYMENT OF ADDITIONAL PUBLIC WORKS ADVISORS NOW SERVING IN COUNTRY TO FIELD POSITIONS, A SERVICE CONTACT WITH AN ARCHITECTURAL AND ENGINEERING FIRM, AND CONTRACT HIRE OF A SIGNIFICANT NUMBER OF THIRD COUNTRY NATIONAL ENGINEERS, TECHNICIANS, IV

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PPERSONNEL.

G M IN THE ECONOMIC SPHERE THE VC EFFORT TO INTERDIET LAND COMMUNICATIONS, PARTICULARLY THE ROUTE 4 LIFELINE TO THE DELTA, HAS BURDENED SHIPPERS WITH ABNORMAL DELAYS AND LOSSES OF PERISHABLE COMMODITIES. HOWEVER, NO ATTEMPTS AT INTERDICTION RESULTED IN CLOSURE OF MAJOR HIGHWAYS FOR MORE THAN FIVE DAYS. VC INTERDICTION F ROUTE 4 WHICH PRESIDENT THIEU CALLS TE "RICE ROAD," WOULD FACILITATE THEIR CONTROL OF THE RICE HARVEST. THE DELTARICE CROP PROMISES THE EXCEED THAT OF 1966-67, AND WE ARE URGING GVN TO ADOPT A POLICY OF A HIGH PRICE TO FARMERS AND REMOVING OBSTRUCTIONS TO FREE FLOW OF COMMERCIAL TRAFFIC. REPEATED VC MINING AND CRAIERING, TOGETHER WITH THE WARE AND TEAR OF HEAVY CIVILIAN AND MILITARY TRAFFIC AND PROLONGED HEAVY RAINS, IS SLOWLY REDUCING ROUTE 4 TO A CRITICAL STATE. VC ATTEMPTS TO TAX RICE FARMERS IN KIND IN THE NORTHERN PROVINCES ARE FAILING THIS HARVEST SEASON, IN THE FACE OF EFFECTIVE GVN AND FWMAF SECURITY.

## 3. (C) IMPACT OF THE MAIN COMPONENTS OF THE PACIFICATION EFFORT;

## A. ATTACK ON THE INFRASTRUCTURE;

(1) INFRASTRUCTURE INTELLIGENCE COORDINATION AND EXPLOITATION (ICEX) ACTIVITIES DURING OCTOBER CENTERED ON ORGANIZATION, PREPARATION OF A DATA BASE, UPGRADING BOTH THE PABILITIES AND UTILIZATION OF THE PROVNCIAL INTERROGATION CENTERS (PIC), REVIVING THE MORIBUND PROVNCIAL INTELLIGENCE COORDINATION COMMITTEES (PICCS) AND BRIEFING APPROPRIATE U.S. AND GVN AGENCIES. THERE WAS AN APPRECIABLE RISE IN ICEX GENERATED OPERATIONS; A NOTICEABLE INCREASE IN COMBINED OPERATIONS BY TWO OR MORE AGENCIES OR SERVICES; AND MORE WILLINGNESS TO GENERATE ACTIONS BASED ON INFORMATION FROM OTHER AGENCIES. ALTHOUGH THE PROVNCIAL RECONNAISSANCE UNITS CORU APPEARED TO BE THE MOST EFFECTIVE ACTION ARM, THE SPECTRUM OF EXPLOITATION FORCES RANGED FROM ARMED POLICE SPECIAL BRANCH SQUADS TO AIR AND ARTILLERY STRIKES AND PSYOPS LEAFLET DROPS. HOI CHAN RALLIERS WERE WIDELY EMPLOYED AND EXPLOITED. WITH REIONAL DIFFERENCES IN METHOD AND DETAIL THE US ICEX STRUCTURE HAS BEEN SET U IN THE FOUR CORPS AREAS AND IN THE 44 PROVINCES. THE NUMBER OF DISTRICT OPERATIONS AND INTELLIGENCE COORDINATING CENTERS (DOICCS) THROUGH WHICH ICEX OPERATED AT DISTRICT LEVEL GREW TO 57 AS OF 31 OCTOBER. TARGET DATE FOR

COMPLETION OF THE 115 DOICCS PROGRAMMED IS 31 DECEMBER 67.

ACTIVATED PROGRAMMED

I CORPS	14	20
II CORPS	11	20
III CORPS	28	53
IV CORPS	4	22
TOTAL	57	115

THERE WAS NO CHANGE IN THE NUMBER OF PICCS FROM LAST MONTH. THE STATUS AT THE END OF OCTOBER WAS AS FOLLOWS;

	NUMBER OF PICCS	CAPACITY (PRUNS)
I CORPS	6	156
II CORPS	9	200
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 RUMMWA/ CG III MAF SA I CTZ  
 RUMSMT/ SA IV CTZ  
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III CORPS	10	260
IV CORPS	13	298
TOTAL	38	914

TOTAL PROGRAMMED - 41

NUMBER OF DETAINEES PROCESSED IN OCTOBER IN PICS -  
 863.

(2) THE LACK OF NATIONAL  
 LEVEL GVN ENDORSEMENT OF ICEX STILL HAS A DAMPENING EFFECT IN  
 THE OUTLYING AREAS. BY LATE OCTOBER, HOWEVER, THE RELUCTANCE OF  
 THE NATIONAL POLICE TO SUPPORT THE DOICC CONCEPT WAS PRECEPTIBLY  
 CHANGING. FROM INFORMAL CONVERSATIONS WITH BRIGADIER GENERAL  
 NGUYEN NGOC LOAN, DIRECTOR GENERAL OF THE NATIONAL POLICE, AND  
 MAJOR NGUYEN THIEN, CHIEF, POLICE SPECIAL BRANCH (PSB), IT APPEAR-  
 ED THAT THEIR EARLIER MISGIVINGS AND MISUNDERSTANDINGS REGARDING  
 THE DOICCS HAD BEEN GREATLY ALLAYED IF NOT COMPLETELY OVERCOME.  
 THERE HAS BEEN SIGNIFICANT ACCEPTANCE OF THE ICEX CONCEPT BY GVN  
 FIELD PERSONNEL EVEN WITHOUT CLEARCUT AND POSITIVE DIRECTION  
 FROM THE GVN. FOR EXAMPLE, IN III CORPS, GENERAL LINH LOC ENDORSED

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THE ICEX CONCEPT AS HIS OWN AND WAS DRAFTING A JOINT DIRECTIVE IN SUPPORT OF THE DOIICCS. IN III CORPS, A PRECEDENT WAS SET IN THE APPOINTMENT OF A PSB OFFICER AS THE DOIICCCHEIF IN DUC HUE DISTRICT OF HAU NGHIA PROVINCE. IN IV CORPS, THE REGIONAL DIRECTOR OF THE NATIONAL POLICE IS EMERGING AS A STAUNCH SUPPORTER OF THE PROGRAM. HE PLANS UNILATERALLY, WITHOUT SAIGON DIRECTION, TO REORGANIZE POLICE INTELLIGENCE OPERATIONS IN ALL IV CORPS AREAS IN SUPPORT OF THE ICEX PROGRAM. HE HAS DESIGNATED THE

N F I D E N T I A L N O F O R M

DEPUTY REGIONAL DIRECTOR AND THE REGIONAL PSB CHIEF TO OBSERVE THE 1 T US CAVALRY DIVISION NEXT MONTH IN THEIR CORDON AND SEARCH OPERATIVNS SO THAT WHEN SUCH OPERATIONS ARE MOUNTED IN THE DELTA, THE POLICE WILL BE PREPARED TO PLAY A SIGNIFICANT ROLE.

(3) ONE MAJOR HURDLE WAS OVERCOME IN THE ICEX SCREENING, INTERROGATION AND DETENTION (SIDED) PROGRAM IN OCTOBER. THE CHIEF OF STATE SIGNED AN ICEX SPONSORED DECREE WHICH DOUBLED THE MILITARY FIELD COURTS FROM FOUR TO EIGHT. WHICH THE TWO MOBILE MILITARY FIELD COURTS IN EACH CRPS, SOME REDUCTION IN THE BACKLOG OF CASES TO BE TRIED SHOULD BE FORTHCOMING.

(4) A NUMBER OF VISITS WERE MADE TO EACH REGION TO INSPECT AREAS FOR POSSIBLE PRISON OR DETENTION SITES. THE DECISION WAS MADE THAT CON SON ISLAND REPRESENTS THEHEST LOCATI OFOR PRIORITY DEVELOPMENT OF A CIVIL DETAINEE CAMP. IN ADDITION TO ITS REMOTE-NESS FROM THE MAINLAND, AVAILABLE AREA FOR DEVELOPMENT AND CONVENIENCE TO SAIGON AS COMPARED WITH OTHER POSSIBLE SITES, THE MAJOR FACTOR IN THE SLECTION OF CON SON ISLAND WAS THE EXISTENCE OF AN OPERATING PRISON ON WHICH A CAMP COULD BE CONVENIENTLY SATELLITED WITHOUT THE NEED FOR DUPLICATION OF MANY FACILITIES.

(5) DECISIONS WERE FORMALIZED ON THE ACTUAL LOCATION IN WHICH DETENTION CAMPS WERE TO BE BUILT IN III AND IV CORPS, AND THE LOCATIONV OF TWO MAJOR PRISON ADDITIONS. III CORPS INDICATED THAT THEY HAD SUFFICIENT FACILITIES ALREADY UNDER CONSTRUCTION TO TAKE CARE OF THEIR EXPECTED PRISONER\$ DETAINEES. HOWEVER, CG, III MAF, INDICATED THAT NO NEW FACILITIES SHOULD BE DEELOPED FOR PRISONERS OR DETAINEES IN I CORPS UNTIL THE SECURITY SITUATION IMPROVED TO THE POINT WHERE THE THREAT OF BREACHING BY VC ATTACKS WAS REDUCED TO AN ACCEPTABLE RISK. PRELIMINARY ARRANGEMENTS WERE MADE, THEREFORE, FOR THE REMOVAL OF APPROXIMATELY 1,000 SENTENCED CIVILIAN

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DEFENDANTS TO OTHER CORPS AREAS FROM I CORPS TO REDUCE THE PRISONER POPULATION THERE.

(6) ALTHOUGH THE ICEX CONSOLIDATED PRGRES REPORT WAS NOT USED FOR REPORTING ON ICEX ACTIVITIES IN OCTOBER, REPORTS CLEARLY INDICATE THAT THE ICEX PROGRAM, ONLY FOUR MONTHS AFTER ITS ESTABLISHMENT, IS PRODUCING RESULTS. AT LEAST 53 IDENTIFIED VC INFRASTRUCTURE MEMBERS HAVE BEEN KILLED AND 221 APPREND IN OCTOBER. THESE INDIVIDUALS HELD POSITIONS IN THE VC HIERARCHY FROM PROVINCE TO HAWAII.

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DEFENDANTS TO OTHER CORPS AREAS FROM I CORPS TO REDUCE THE PRISONER POPULATION THERE.

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B. EXPAND AND IMPROVE TERRITORIAL SECURITY;

(1) BASED ON THE HAMLET EVALUATION SYSTEM (HES), RESULTS AS OF 31 OCTOBER 1967, THE FOLLOWING TABLES SHOW;

(A) HAMLET STATUS (SECURITY AND DEVELOPMENT - TABLE ONE.

(B) POPULATION STATUS (SECURITY AND DEVELOPMENT - TABLE TWO.

(C) HAMLET STATUS (SECURITY ONLY) - TABLE THREE.

(D) POPULATION STATUS (SECURITY ONLY) - TABLE FOUR

CHANGES IN HAMLET STATUS FROM THE PREVIOUS MONTH ARE SHOWN BY PLUS OR MINUS NUMBERS IN EACH CATEGORY;

TABLE ONE  
HAMLET STATUS (SECURITY & DEVELOPMENT  
SECURE CONTESTED

	A	B	C	D	E	OTHER	VC	TOTAL
I CORPS	28	252	480	453	75	187	982	2457
	0	-2	P18	-2	-2	07	-14	P5
II CORPS	49	516	1008	552	145	247	579	3096
	-1	-17	P16	P13	-5	-10	P7	P3
I CORPS	7	322	656	408	64	198	458	2113
	P6	-7	-3	P5	-1	-12	014	P2
IV CORPS	132	746	1052	808	188	70	1970	4984
	-2	-22	P28	-1	-3	04	-5	-1
RVN	216	1854	3196	2221	472	707	3989	12,650
	P3	-48	P59	015	-11	-11	P2	09

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POPULATION STATUS SECURITY/DEVELOPMENT CATEGORY  
( IN THOUSANDS )

	A	B	NONHAM.	SUBTOT.	PCT
SECURE					
I CORPS	75.3	539.1	608.5	479.4	1,702.3
II CORPS	212.9	718.6	879.4	360.6	2,171.5
III CORPS	31.6	785.0	1244.3	2235.5	4,296.4
IV CORPS	339.9	1420.5	1385.2	63.0	3,208.6
RVN	659.7	3463.2	4117.4	3138.5	11,378.8
CONTESTED	D	E	NONHAM.	SUBTOT.	PCT
I CORPS	426.1	70.8	85.0	605.6	19.47
II CORPS	306.0	74.8	48.1	455.5	15.91
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