

(FOLD ON THIS LINE)

TO:	INITIALS	DATE
1. NAME OR TITLE		
2. <i>V. Punithan</i>		
3. ORGANIZATION		
4. ROOM NO. BLDG.		
5.		

APPROVAL	PREPARE REPLY
COMMENT	SIGNATURE
NECESSARY ACTION	SEE ME
INVESTIGATE	AS REQUESTED
NOTE AND RETURN	FOR YOUR INFORMATION
INITIAL FOR CLEARANCE	<input checked="" type="checkbox"/> PER CONVERSATION

REMARKS OR ADDITIONAL ROUTING

FROM (Name or Organization)	ROOM NO.	DATE
<i>Frank Campbell</i>		<i>5/31/68</i>
	PHONE NO.	

AID-5-50 (7-55) **ROUTER**

GPO : 1967 OF-283-674

Colonel Volney Warner, White House

January 30, 1968

Vincent Puritano, VN/National Development

#### Definitions

In reply to your note of January 25 concerning the definitions of Pacification, Revolutionary Development, and Nation Building, I would like to comment as follows:

The definitions are the official US-GVN definitions - word for word - used in the 1968 Joint Campaign Plan, AB-143. We have used these same definitions in preparing the A.I.D. Revolutionary Development Program material for the FY 1969 Congressional Presentation and find them satisfactory for our purposes. They establish Pacification as the overall umbrella under which Revolutionary Development (more confined and restricted to specific areas) is conducted.

Considering the numerous definitions of these terms that have been used in the past, we welcome this authoritative attempt to define them and gain interagency approval for their usage. Too often varying definitions have been used by the different agencies causing confusion among ourselves and major problems in explaining the program to Congress and to the American public. The new definitions are brief but comprehensive enough to describe the concepts involved.

As you know, Volney, the previous official definition of Revolutionary Development jointly issued by the U.S. and GVN in 1966 was much too comprehensive and all inclusive and seemed to confuse RD and pacification. The new ones are much better and I recommend your office issue them as official guidance for 1968.

THE WHITE HOUSE

WASHINGTON

January 25, 1968

MEMORANDUM FOR VINCENT PURITANO

Two cables which I spoke to you about today are attached. Would appreciate a short statement of AID's problems with these definitions as stated. Expect that Ambassador Leonhart will receive a request from the Joint Chiefs of Staff on this matter shortly. //

Thanks.



Volney F. Warner

Attachments:

- (1) JCS 8108
- (2) JCS 20197

RESERVED FOR COMMUNICATION CENTER

JOINT MESSAGEFORM

DIST: CJCS-1 DJS-3 SJCS-3 J1-4 SACSA-3 NMCC-4  
SDEF-7 WH-4 CSA-1 CNO-2 CSAF-1 CMC-7 FILE-1(4)RD

SECURITY CLASSIFICATION

UNCLASSIFIED

TYPE MSG	BOOK	MULTI	SINGLE
			S

PRECEDENCE

ACTION ROUTINE

INFO

DTG 250013Z JAN 68

FROM: JCS

TO: CINCPAC

SPECIAL INSTRUCTIONS

DISTRIBUTION:

CJCS CSA  
 DJCS CNO  
 SJCS CSAF  
 SACSA CMC  
 J-1  
 SECDEF

WHITE HOUSE  
(AMB LEONHART)

COORDINATION:

Army  
 Mr. Denevan  
 X-79662  
 Navy  
 Mr. Allen  
 X-76464  
 Air Force  
 Mr. Taylor  
 X-54652  
 Marine Corps  
 Maj. Phifer  
 X-42069  
 SACSA  
 Col. Geiger  
 USA -X-74435  
 Col. Alexander  
 USMC -X-72402  
 CINCPAC 160641Z  
 is IN 19674  
 CINCPAC 160644Z  
 is IN 20197

UNCLAS JCS 8108 J-1 sends.

Subj: Definition of Pacification,  
 Revolutionary Development and Nation Building  
 Refs: a. CINCPAC msg 160641Z Nov 67; b. CINCPAC msg  
 160644Z Nov 67

1. Subject terms and definitions have been accepted by  
 the Services and the JCS for CY 1968 only. Ambassador  
 Leonhart, Special Assistant to the President will be  
 requested to issue them as guidance to cognizant depart-  
 ments and agencies during CY 1968.

2. Further restaffing will be required prior to accepting  
 these terms on a permanent basis since they were develop-  
 ed for a specific geographic area and a Combined Campaign  
 Plan which is subject to annual change. This will be  
 accomplished by subsequent action.

DATE	TIME
24	1545
MONTH	YEAR
JAN	1968
PAGE NO.	NO. OF PAGES
1	1

DRAFTER  
 TYPED NAME AND TITLE  
 H. M. DORAN, JR.  
 CAPT. USN  
 J-1

PHONE 76378

RELEASEE

SIGNATURE

TYPED (of stamp) NAME AND TITLE  
 REAR ADMIRAL, USN  
 DIRECTOR FOR PERSONNEL

SECURITY CLASSIFICATION

READING INSTRUCTIONS

DEPARTMENT OF DEFENSE

NATIONAL MILITARY COMMAND CENTER  
MESSAGE CENTER

JCS 20197

CALL 53337  
FOR NMCC/MC  
SERVICE

K 16 19 20Z

UNCLAS 1073CS581/16  
RR RUEPJS  
DE RUHHQA, 982 3200639  
ZNR UUUUU  
R: 160644Z NOV 67  
FM CINCPAC  
INFO RUEPJS/JCS  
RUHHRG/CINCUSAR PAC  
RUHHERA/CINCPACFLT  
RUHHA B/CINCPACAF  
RUHFMA/CG FMFPAC  
RUMBAW/COMUSMACV HAI  
R 071045Z NOV 67  
FM COMUSMACV  
TO CINCPAC  
BT

FILE COPY

- ~~— BOWDLER~~
- ~~— BUDGET~~
- ~~— DAVIS~~
- ~~— FRIED~~
- ~~— GINSBURGH~~
- ~~— HAMILTON~~
- ~~— JESSUP~~
- ~~— JOHNSON~~
- ~~— JORDEN~~
- ~~— KEENE S~~
- ~~— LEONHART~~
- ~~— LOGGIE~~
- ~~— SAUNDERS~~
- ~~— TAYLOR~~

UNCLAS 65485MA COORDS-PP

SUBJ: CLARIFICATION OF TERMS

REF: CINCPAC 110107Z OCT 67, SUBJECT AS ABOVE.

IN COMPLIANCE WITH PARA 4 OF REF MSG, THE FOLLOWING DEFINITIONS HAVING BEEN COORDINATED WITH AMEMB SAIGON ARE FORWARDED;

A. PACIFICATION IS THE MILITARY, POLITICAL, ECONOMIC AND SOCIAL PROCESS OF ESTABLISHING OR REESTABLISHING LOCAL GOVERNMENT RESPONSIVE TO AND INVOLVING THE PARTICIPATION OF THE PEOPLE. IT INCLUDES THE PROVISION OF SUSTAINED, CREDIBLE TERRITORIAL SECURITY, THE DESTRUCTION OF THE ENEMY'S UNDERGROUND GOVERNMENT, THE ASSERTION OR RE-ASSERTION OF POLITICAL CONTROL AND INVOLVEMENT OF THE PEOPLE IN GOVERNMENT, AND THE INITIATION OF ECONOMIC AND SOCIAL ACTIVITY CAPABLE OF SELF-SUSTENANCE AND EXPANSION. THE ECONOMIC ELEMENT OF PACIFICATION INCLUDES THE OPENING OF ROADS AND WATERWAYS AND THE MAINTENANCE OF LINES OF COMMUNICATION IMPORTANT TO ECONOMIC AND MILITARY ACTIVITY.

B. REVOLUTIONARY DEVELOPMENT, THE LEADING EDGE OF PACIFICATION, IS THE FORMALIZED GOVERNMENT OF VIETNAM PROGRAM, UNDER THE SPONSORSHIP OF THE MINISTRY OF REVOLUTIONARY DEVELOPMENT, IN SPECIFIED HAMLETS GENERALLY WITHIN RD CAMPAIGN AREAS. IT INCLUDES THE LOCAL SECURITY FOR THOSE HAMLETS AND THE POLITICAL, ECONOMIC, AND SOCIAL ACTIVITIES AT THAT LEVEL.

C. NATION BUILDING IS THE ECONOMIC, POLITICAL, AND SOCIAL

ACTIVITY HAVING AN IMPACT NATIONWIDE AND/OR IN URBAN CENTERS. IT IS RELATED TO PACIFICATION IN THAT IT BUILDS ON THE RESULTS OF PACIFICATION AND CONTRIBUTES TO THE ESTABLISHMENT OF A VIABLE ECONOMIC AND SOCIAL COMMUNITY.

BT  
NNNN

INFO: CJCS-1 DJS-3 SJCS-1 J1-2 J3-8 J4-3 J5-2 SDEF-7 ASD/ISA-9 ASD/PA-1  
ASD/SA-3 WH-4 DIA-15 CSA-1 CNO-2 CSAF-1 CMC-7 FILE-1(61) JJF/JC