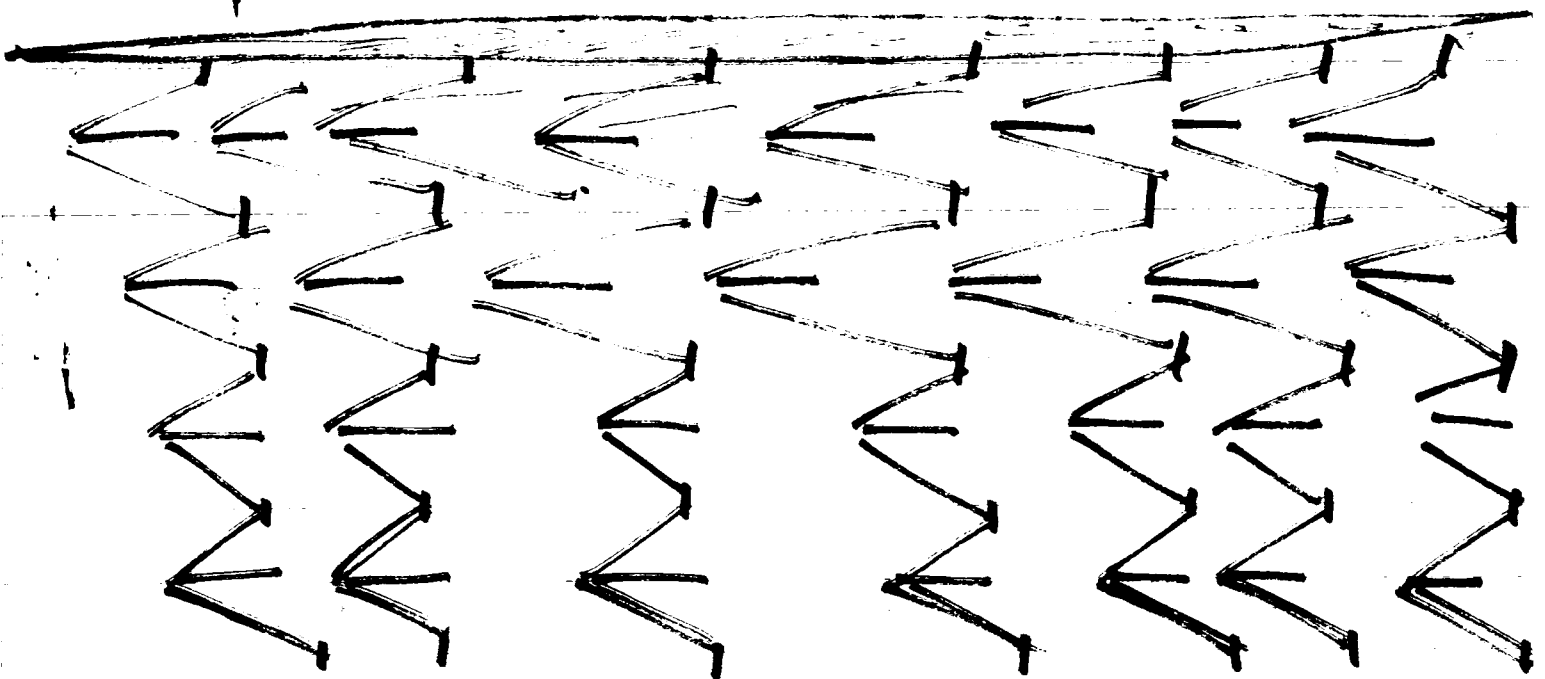


① Develop a political footing -

(2) This means establish goals
& develop & operate institutions and
instruments to achieve those goals -

(3) This is a govt. effort - ^{vertical} ~~front~~
~~top-down~~ [establish institutions, elections]
Also a political effort (horizontal)

+	+	+	+	Relig. groups	+	+	+	+				
+	+	+	+	CVT CVT	+	+	+	+	+	+	+	+
+	+	+	+	pol. parties	+	+	+	+	+	+	+	+
+	+	+	+	coops., etc.	+	+	+	+	+	+	+	+
+	+	+	+	Ethnic groups	+	+	+	+	+	+	+	+



1-1-1-1-1-1-1-1-1

Quarrel with the Concept in this case

- 1) With political effort - generates
a cause, unity, etc at the top
- 2) Separates reg milit & local
CS which is artificial sep.