

*Japan*

## STUDY TRIP TO JAPAN:

On authorization of President Ngo Dinh Diem a study mission of ten ranking Vietnamese officials was sent on a seventeen day mission of study and observation in Japan and the Philippines. Accompanying and advising the officials in Japan were three members of the MSU staff; four MSU staff members assisted the officials in the Philippines. Also on the mission were three Vietnamese of professional calibre, who acted as interpreters. This part of the report deals only with the trip to Japan.

The names and positions of the Vietnamese Government officials who went to Japan are as follows:

Mr. Tran-ngoc Lien — Charge de Mission at the Presidency of the Republic of Vietnam, with status of Sec. of State  
Mr. Do-van Cong — Director, Charge de Mission at the Presidency  
Mr. Vu-tien Huan — Director of Political and Social Studies at the Presidency  
Mr. Huynh-huu Hy — Chief of Division, Director of Cabinet of the Government Delegate for Central Vietnam  
Mr. Nguyen-van Vang — District Chief, Deputy Prefect of Cholon  
Mr. Ho-duy San — Commissioner, Chief of Personnel Div., Govt. Delegation for Central Vietnam  
Mr. Chau-ngoc Thoi — District Chief, Deputy Director and later Director of Personnel Administration at the Directorate General of Public Service  
Mr. Ho-van Si — Director, technical aid officer of Commission General for Refugees  
Mr. Trinh-dung Hung — District Chief, Administrative Delegate of Vinh-xuong district, Nha-trang  
Mr. Tran-van Phuoc — District Chief, Administrative Delegate of Chief town of Tan-an

Members of the MSU staff who advised the Vietnamese officials in Japan were Dr. Heskey R. Fishel, Chief Advisor; Mr. Walter Mode, Chief, Field Administration Division; and Dr. Guy H. Fox, Chief, Division of National Institute Programs. Dr. Fishel, Professor of Political Science at Michigan State University, has had long experience in Japan; he speaks, reads and writes Japanese and has studied Japanese Government. Dr. Fox, also MSU professor of Political Science, has spent more than two years in Japan, lecturing at Japanese universities and studying Japanese local governments. Mr. Mode, an experienced field administrator in the United States, has been conducting a comprehensive survey of governmental relationships in Vietnam and had previously headed an MSU study mission to Japan.

Of the three interpreters two, Mr. Dang Duc Khoi and Mr. Mai Thanh Xuan, represent the topmost professional Vietnamese personnel of our project. The third interpreter, Mr. Hoang Dinh Luong occupies a responsible position at USOM and is

familiar with Japanese as well as English.

The objective of the mission was to observe and study intergovernmental relationships with an emphasis on problems of provinces and local administrative organization, local autonomy arrangements and budgetary and personnel problems. Attached is the schedule of visits undertaken by officials.

It will be noted that the general plan was first to visit the central offices, next to visit prefectural offices, and finally to visit local government offices. In this way it was possible for the group to trace operations from top to bottom. However, because of the large size and varying interests of the group, and because of the impossibility of making appointments at the precise time desired, there were deviations from the general plan. On the last day, for example, there were return visits to the central ministries.

Though it is not possible in this short report to give a complete account of the visits undertaken it is well to call attention to several highlights of the trip. The cooperation and courtesy of Japanese officials deserve special mention. A debt of gratitude is owed by MSU to the Vietnamese Embassy in Japan for their assistance in scheduling visits to Japanese offices. The trip to Saitama prefecture was especially instructive. Prefectural officials had prepared carefully for our visit and saw that we received maximum benefit of our time. Useful charts and other graphic and handouts were distributed and explained.

Another outstanding visit was the one made to Osaka where the group studied both prefectural and municipal government. The city government of Osaka is renowned for its efficient administration of affairs. Moreover the form of government in Osaka differs from that of Tokyo, which had already been observed and studied prior to the Osaka trip, thus affording the mission the opportunity of becoming acquainted with two entirely different patterns of administration. Of great value also was a discussion lead by Tamon Maeda, formerly Minister of Education in Japan and now head of a study commission, set up by the Diet to make a study of governmental relationships and local government problems in Japan. The committee, composed of Diet members, local government representatives, and intellectuals, has been making an intensive study for approximately three years, and Mr. Maeda was able to give us some of the committee's findings and conclusions; he also answered many questions of the Vietnamese delegation. The objectives of the mission were, it is believed, to a large extent accomplished. Eight of the ten members had never previously been out of Vietnam. The trip had a noticeably broadening effect by enabling the delegation to see and understand new methods and techniques in the fields for which they are responsible in this country. The group followed a rigorous schedule, they worked hard, and in general asked questions which were thoughtful and pertinent. They all took voluminous notes during their visits and discussed among themselves and with members of the MSU staff the operations which they had observed.

At present translations are being made of materials obtained in English and Japanese. In spite of its accomplishments, it is believed that some lessons were derived from our experience which might be beneficial in planning future trips. In the opinion of the writer, the group was too large and unwieldy and represented too many diverse interests. Because of the large number of persons, it was difficult at times to assemble the group and to move them from place to place. It was often necessary to split the mission into

three sections in order to visit offices of specialized interest. Moreover, when the entire mission visited a single office, many detailed questions in specialized fields were asked which were of little interest to the entire group. It would seem better to select for future trips persons with a single major interest. A small group interested in such a field as personnel or budget or even such a wide area as top management in municipal government would be more wieldy from a logistic standpoint and would be able to concentrate without diversion upon their specialized area and closely related fields.

P R O G R A M M E

Lundi

27-8-56

Visite a l'Agence d'autonomie (tous les membres  
de la Mission)

10,00 - 10,10	Ministre de l'Agence	12,30 - 14,00	Déjeuner
10,00 - 10,40	Vice-Ministre de l'Agence	14,00 - 15,00	Directeur B. Contribut
10,40 - 12,30	Directeur Bureau Administ.	15,30 - 16,30	Directeur B. Finances
15,00 - 17,00	Agence Police Metropolitain Tokio (M. Huan)		

Mardi 28 Août

10,00 - 12,00	Visite au Gouvernement Metro. Tokio (Vice-Gouverneur et Directeur Bureau Affaires	12,00 - 14,00	Déjeuner
	Ville Tokio Generales)	14,00 -	Visite

Mercredi 29 Août

10,00 - 12,00	Agence Management Administrative (1er groupe) Agence Police Nationale (2è groupe)		
13,00	Déjeuner a Waseda University		
Après-midi	Conferences "Le Japon et les Japonnais" (M. Komatsu) "L'Autonomie locale" (Professeur Maeda)		
Toute la journée	Visite Agence Police Nationale (M. Huan) Visite Ministère Finances (M. Cong)		

Jeudi 30 Août

10,00 - 12,00	Visite Gouvernem. Prefect. Saitama (tous les membres y compris MM. Huan et Cong)	12,00 - 14,00	Déjeuner
		14,00 - 17,00	Visite prefecture de Saitama

Vendredi 31 Août

<u>1er Groupe</u>	(MM. Fox, Lien, Vang, Si, Phuoc, Interp. Ishida et Khoi)		
07,40 -	Depart de Tokio par Avion	15,00 - 17,00	Visite
09,30 -	Arrivée à Osaka	Gouvernement	prefecture Osaka
<u>2è groupe</u>	(MM. Fishel, Mode, Hy, Thoi, San et Hung, Interp. Luong et Xuan)		
09,30 -	Depart de Tokio par train	15,00	Visite au
	Gouvernement		Prefect. de Shizuoka
12,41 -	Arrivée à Shizuoka		
Toute Journée	Visite Agence Police Nationale (M. Huan)		
	Visite Ministère Finances (M. Cong)		

Samedi 1 Septemb.1er Groupe

09,00 - 12,00 Visite à l'Hotel de Ville d'Osaka

2è Groupe

09,30 - 12,00 Visite Prefecture Shizuoka 14,09 Depart de Shizuoka

17,37 Arrivée a Tokio

Toute journée Visite Agence Police Nationale (M. Huan)  
Visite Ministère Finances (M. Cong)Dimanche 2 Sept.

Soir Depart d'Osaka (1er Groupe)

Lundi 3 Septemb.

Matin Arrivée à Tokio (1er groupe)

17,30 - 19,30 Cocktail à l'Embassade du Viêt-Nam

Mardi 4 sept.10,00 - 12,00 Ministère Finances (1er groupe et M. Cong)  
Ministère Agricultr.(2è groupe et M. Huan)

14,30 - 16,00 Agence Immigration (MM. Vang, San et Phuoc)

16,15 - 17,30 Autorite nationale Personnel (MM. Lien, Cong, Thoi, Si)

Mercredi 5 Sept.

Depart de Haneda par Avion.

*Japan*  
*&*  
*Philippines*

## STUDY TRIP TO JAPAN AND THE PHILIPPINES

President Ngo Dinh Diem has authorized sending a number of ranking Vietnamese Government officials, accompanied by several specialists from NSU, to Japan and the Philippines for a mission of study and observation. If air reservations can be confirmed and local arrangements in Tokyo and Manila completed in time, the group will leave Saigon at 0810 via Air France 170 August 24, arriving in Tokyo the same evening at 2215. With the exception of the undersigned, the group will remain in Tokyo until the morning of September 5, departing therefrom via Air France 171 at 0830, and arriving in Manila at 1520 the same day. The party plans to remain in Manila until September 10, and will leave that city via PAA 835, reaching Saigon that afternoon at 1430.

This study mission is being undertaken in connection with the proposed reorganization of provincial and local units of government in Vietnam. The group will wish to inspect and study intergovernmental relationships on problems of provincial and local administrative organization, local autonomy arrangements, and budgetary and personnel problems. However, the group will include two officials interested primarily in municipal administration, and it is hoped that these men will have an opportunity to examine the administration and management of such municipal areas as Tokyo, Manila, and one or two representative small cities in Japan.

The Vietnamese delegation consists of the following persons:

1. Tran-Ngoc-Lien, Status of Chief of Delegation, Undersecretary of State, will study public service and attributions of province chiefs
2. Vu-tien-Huan, Status of Director, will study police and security services
3. Do-van-Cong, Status of Director, will study budget
4. Huynh-huu-Hy, will study central administration
5. Nguyen-van-Vang, will study municipalities
6. Ho-duy-San, will study municipalities and attributions of province chiefs
7. Chau-Ngoc-Thoi, will study public service
8. Ho-van-Si, will study municipalities and attributions of province chiefs
9. Ho-Yem, will study central administration

The NSU representatives will be:

1. Mr. Walter Mode, Chief, Field Administration Program Division, and specialist in Regional and Field Administration

2. Dr. Guy Fox, Chief, National Institute of Administration Program Division, and specialist in Municipal and Local Government Administration
3. Mr. Marvin Murphy, Budget Administration Specialist, who would join the group in Manila
4. Dr. Wesley R. Fishel, Chief Adviser, and chief of mission
5. Mr. Dang-duc-Khoi, interpreter
6. Mr. Mai-thanh-Xuan, interpreter

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6/26

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The MSU representatives will be:

1. Mr. Walter Mode, Chief, Field Administration Program Division, and specialist in Regional and Field Administration

2. Dr. Guy Fox, Chief, National Institute of Administration Program Division, and specialist in Municipal and Local Government Administration
3. Mr. Marvin Murphy, Budget Administration Specialist, who would join the group in Manila
4. Dr. Wesley R. Fishel, Chief Advisor, and chief of mission
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- ✓ 6. Ho-duy-San, will study municipalities and attributions of province chiefs
- 7. Chau-ngoc-Thei, will study public service
- 8. Ho-van-Si, will study municipalities and attributions of province chiefs
- ✓ 9. Trinh-dung-Hung  
Ho-Yen, will study central administration

The MSU representatives will be:

1. Mr. Walter Mode, Chief, Field Administration Program Division, and specialist in Regional and Field Administration

- 1 Name
- 2 Post

- 3 Field of interest on this trip
- 4 Past experience

2. Dr. Guy Fox, Chief, National Institute of Administration Program Division, and specialist in Municipal and Local Government Administration
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